

BEFORE THE ELECTION COMMISSION OF PAKISTAN
ISLAMABAD

Representation No: _____ / 2018

SYED MOHSIN RAZA RIZVI Son of Syed Asad Raza Rizvi, Resident of House No.15,
Street No.24, Zakriya Colony, Multan [*NA-154 Multan - I*].

PETITIONER

VERSUS

THE DELIMITATION COMMITTEE FOR PUNJAB, [District Multan] Provincial
Election Commission, Punjab, 10 - Court Street, Multan.

RESPONDENT

REPRESENTATION:

Under Section 21(3) of the Election Act 2017 read with Rule 12 of the Election Rules 2017, against the Impugned Delimitation of the Constituencies of District Multan [*mainly NA-154 Multan - I; NA-155 Multan - II; NA-156 Multan - III; NA-157 Multan - IV; and NA-158 Multan - V*], carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections.

RESPECTFULLY SHEWETH: -

1. That the addresses of the parties as given in the head note of the titled petition are correct for the purposes of their service, etc.
2. That the petitioner being resident and registered voter of District Multan have a right to object to the delimitation of his constituency, for the purposes of the ensuing General Election in the District Multan, on general seats. *Copies of the CNIC and Voters Extract Certificate are ANNEXURES - A/1 and A/2 respectively.*
3. The respondent Delimitation Committee has unilaterally prepared the Preliminary Delimitation and List of Constituencies, therefore, it was full of errors and omissions. Moreover, the **mandatory provisions** of delimitation under **section 20 of the Election Act 2017 and Rule 10 of the Election Rules 2017** i.e., distribution of population in geographically compact areas, physical features, existing boundaries of administrative units, facilities of communication and public convenience and other cognate factors to ensure homogeneity in the creation of

constituencies, **have been grossly violated**. Hence, the impugned preliminary delimitation is not sustainable. *Copies of the "Preliminary List" Published for delimiting the Constituencies of "Multan District"; and the Marked Map published by the ECP on the basis of delimitation carried out by the respondent Delimitation Committee are ANNEXURES – B and C respectively.*

4. The petitioner is **aggrieved** of the **Impugned Preliminary Delimitation** of the Constituencies of District Multan [*mainly NA-154 Multan – I; NA-155 Multan – II; NA-156 Multan – III; NA-157 Multan – IV; and NA-158 Multan – V*] carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections. Therefore, he **wishes setting aside of the impugned Preliminary Delimitation; and issuance of the Final Report and List of Constituencies, only after revising the Impugned Delimitation / Preliminary List of the newly delimited Constituency, by making / incorporating necessary amendments, alterations, and modifications, as proposed by the petitioners, as follows:**

SUGGESTIONS / PROPOSAL

That in order to rectify above mentioned illegalities and infringements of principles of delimitation, following suggestions are made:

Areas Proposed to be Included in NA – 154 Multan - I:

(After exclusion from NA – 155 Multan – II)

- (a). The following Circles of Charge No.5:
 - (i) Circle No. 7;
 - (ii) Circle No. 8;
 - (iii) Circle No. 9; and
 - (iv) Circle No. 10.

- (b). The following Circles of Charge No.6:
 - (i) Circle No. 7;
 - (ii) Circle No. 8;
 - (iii) Circle No. 9;
 - (iv) Circle No. 10.
 - (v) Circle No. 11; and
 - (vi) Circle No. 12.

- (c). The following Circles of Charge No.7:
 - (i) Circle No. 8;
 - (ii) Circle No. 9;
 - (iii) Circle No. 11; and
 - (iv) Circle No. 12.

- (d). The following Circles of Charge No.8:
 - (i) Circle No. 7; and
 - (ii) Circle No. 8;

(After exclusion from NA – 156 Multan – III)

- (a). The following Circles of Charge No.8:
- (i) Circle No. 10;
 - (ii) Circle No. 11;
 - (iii) Circle No. 12;
 - (iv) Circle No. 13; And
 - (v) Circle No.14.

(After exclusion from NA – 157 Multan – IV)

- (a). The following PCs of QH Qadir Pur Ran:
- (i) Tahir Pur;
 - (ii) Panjkoha;
 - (iii) Madina; and
 - (iv) Basti Naudhand.

Areas Proposed to be Excluded from NA – 154 Multan - I:

(By inclusion in NA – 156 Multan – III)

- (a) The following PCs of Muzaffarabad QH, Tehsil Multan City:
- (i) Bhakar Arbi; and
 - (ii) Daulatabad.

(By inclusion in NA – 158 Multan – V)

- (a) Sher Shah QH.

Areas Proposed to be Excluded from NA – 156 Multan - III:

(By inclusion in NA – 155 Multan – II)

- (a). The following Circles of Charge No. 11:
- (i) Circle No. 01;
 - (ii) Circle No. 02;
 - (iii) Circle No. 04;
 - (iv) Circle No. 05;
 - (v) Circle No. 06; and
 - (vi) Circle No. 07.

Areas Proposed to be Excluded from NA – 157 Multan - IV:

(By inclusion in NA – 156 Multan – III)

- (a). The following Circles of Charge No. 17;
- (i) Circle No. 01;
 - (ii) Circle No. 02;
 - (iii) Circle No. 04;
 - (iv) Circle No. 05;
 - (v) Circle No. 06;
 - (vi) Circle No. 07; and
 - (vii) Circle No. 08.

Areas Proposed to be Excluded from NA – 158 Multan -VI:

(By inclusion in NA – 157 Multan – IV)

- (a). The following PCs of Makhdoom Rashid 1 QH:
- (i) Makhdoom Rashid;

- (ii) Chutta;
- (iii) Gulzarpur;
- (iv) Boote Wala;
- (v) Bazdar Wala; and
- (vi) Ghariala;

(b). The following PCs of Mubarikpur QH:

- (i) Mubarikpur;
- (ii) Jahanpur;
- (iii) Chak No 2F;
- (iv) Roshan Rai Wala;
- (vi) Makhdoom Pur; and
- (vii) Chak No 20 MR.

(c). The following PCs of Qasba QH:

- (i) Billi Wala; and
- (ii) Kotla Reham Ali.

(d). The following PCs of Gajju Hatta QH:

- (i) Rukan Hatti.

WITH THE PROPOSED EXCLUSION & INCLUSION:

[District Multan Quota: 790,851]

Total population of NA – 154 Multan – I:

Enhanced from 807,618 to 814,910.

Total population of NA – 155 Multan – II:

Reduced from 816,077 to 727,657.

Total population of NA – 156 Multan – III:

Reduced from 818,890 to 797,998.

Total population of NA – 157 Multan – IV:

Enhanced from 774,683 to 813,116.

Total population of NA – 158 Multan – V:

Enhanced from 756,003 to 819,580.

Total population of NA – 159 Multan – II:

Remained same 771,838.

JUSTIFICATION:

1. That neither the number of Provincial and National Assembly seats have been changed in Multan District after Census, nor even the population quota of maximum / minimum has been affected except in the constituency of NA-151, therefore, altering the delimitation limits of all the constituencies was totally unwarranted, as to bring the population of NA-151 (929,326) within the quota limit, just five PCs of Sher Shah QH (population: 68198) could be excluded from NA-151 and included in the new proposed NA-158.
2. That Patwar Circles of: (i) Durrana Langana; (ii) Jahangirabad; and Piran Ghaib; of Multan Cantt. QH, Tehsil Multan City, have been broken, as follows:
 - (i) Mauza Islamabad of PC Durrana Langana has been included in NA-155, whereas, rest of its three Mauzaat: (i) Mauza Durrana Langana; (ii) Mauza Kotla Mutaharban;

and (iii) Mauza Bubran Wala, have been included in NA-154, as clearly reflected in the Marked Map of the ECP.

- (ii) PC Jahngirabad has been broken into three parts: (i) Mauza Jahngirabad and Mauza Boa Pur are partially included in NA-154 and partially in NA-155, as reflected in Marked Map of the ECP. Whereas, the whole Mauza Piran Ghaib of this PC has been included in NA-156.

Therefore, the petitioner has proposed the inclusion of all the areas / Mauzaat of these three PCs, in NA-154, to restore the PCs.

3. That PC Kotla Saadaat of Nawab Pur QH has also been broken, as Mauza Kotla Saadaat of this PC is included in NA-157 but its other Mauzaat of Bibi Pur and Harawat are included in NA-154, as reflected in the ECP's Marked Map. Therefore, the petitioner has proposed the inclusion of all the areas / Mauzaat of this PC, in NA-154, to restore the PC.
4. That PC Daulatabad has also been broken, as its two Mauzaat: (i) Jungle Beherra; and (ii) Mehdi Pur, are included in NA-154, whereas, its Mauza Daulatabad has been included in NA-156. Therefore, the petitioner has proposed inclusion of both the Mauzaat in NA-156 to keep the PC intact.
5. That PC Bhakkar ARBI has also been broken, as its Mauza Kotl Abul Fatah is included in NA-154 whereas its Mauza Bhakkar RB has been included in NA-156. Therefore, the petitioner has proposed inclusion of both the mauzaat in NA-156.
6. That PC Mukhdoom Rasheed has also been broken, as its Mauzaat: (i) Mukhdoom Rasheed, (ii) Gill, (iii) Sahu, and (iv) Mirzapur are included in NA-158, whereas, its Mauza Farid Pur is included in NA-157. Therefore, the petitioner has proposed inclusion of all these mauzaat in NA-157 to keep the PC intact.
7. The natural boundaries of Railway Lines have been ignored, as PCs falling on the Southern side of the Railway Lines e.g., Bahawalpur Sukha; Hamid Pur Kanora; Ambala; Labar; Sultan Pur Hammar; Buch; and Khokhar have been included in NA-154 comprising major portion of Northern Side of the Railway Line. Therefore, the petitioner has proposed inclusion of all these PCs in NA-158, to ensure homogeneity, geographical compactness, physical features and public convenience.
8. Instead of starting delimitation from Northern End of the District and proceeding clock-wise, the delimitation has been commenced from Eastern Side and in anti-clockwise direction, which has resulted in carving out an 80 km long constituency of NA-154.
9. The constituencies in the District have been demarcated against the principles of delimitation, and through gerrymandering, islands like odd shaped areas have been created, for which reason, the residents of one constituency have to cross through other constituencies, to access the other parts of their own constituencies.
10. By the proposed inclusion / exclusion all the constituencies of NA-154, NA-155, NA-156, NA-157, and NA-158 Multan, would become homogeneous due to distribution of population in geographically compact areas, physical features, existing boundaries of administrative units, facilities of communication and public convenience and other cognate factors.

Copy of the petitioner's Proposed Shaded Map; the Petitioner's Proposed List of Constituencies, and the Relevant Census Report, are ANNEXURES – D, E and F respectively.

5. That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the **proposal / suggestions** of the petitioner. **Hence, this Representation.**
6. The **Impugned Preliminary Delimitation**, carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **is liable to be set aside**; and the **Final Report and List of Constituencies** is required to be issued only after **revising the Impugned Delimitation / Preliminary List of the newly delimited Constituency**, by **making / incorporating necessary amendments, alterations, and modifications, as proposed by the petitioners**, inter-alia on the following:


GROUNDS


- (a) The **Impugned Preliminary Delimitation**, carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **is unsustainable**, for being carried out in violation of the **object and spirit** as well as the **mandatory requirements and principles** of delimitation laid down under the **Law and the Rules**. Hence, liable to be set aside.
- (b) That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the **proposal / suggestions** of the petitioner.
- (c) The impugned delimitation has been carried out, **without giving due regard to the foremost principles of delimitation**. Moreover, the **mandatory provisions** of delimitation under **section 20 of the Election Act 2017 and Rule 10 of the Election Rules 2017** i.e., distribution of population in geographically compact areas, physical features, existing boundaries of administrative units, facilities of communication and public convenience and other cognate factors to ensure homogeneity in the creation of constituencies, **have been grossly violated**. Therefore, the impugned preliminary delimitation is **full of errors and omissions**, hence, not sustainable.

- (d) As required under **Rule 10(5)** of the Election Rules, 2017, the delimitation was required to start from the Northern end of the district and then proceed **clock-wise in zig-zag manner**, however, the Preliminary Report and Marked Map prepared by the Delimitation Committee reflects that the said provision has been grossly violated.
- (e) That **neither any representations were invited or considered nor any inquiry was conducted or any evidence recorded before preparing and publishing the preliminary report and list of constituencies, as mandatorily required** under **Section 21 (1)** of the Election Act 2017, which has resulted in a preliminary delimitation totally **alien to the ground realities**.
- (f) The **failure** of the Delimitation Committee to **exercise the power and authority vested** in them under the Law and the Rules, has rendered the whole exercise of impugned delimitation / Preliminary Report and List of Constituency etc., as **null and void**.
- (g) That in order to **disenfranchise the petitioner and oust him from the electoral process**, the impugned delimitation has been conducted illegally and malafidely to **deliberately delimit / bifurcate the constituency in order to dilute his majority and ousting him from the electoral process**, which amounts to **pre-poll rigging**. Hence, the petitioner has been discriminated which is not only illegal and unconstitutional but also violative of the principles laid down by the hierarchy of the judgments of the superior courts of Pakistan.
- (h) The impugned delimitation is **politically motivated** to give undue advantage to the local MNAs and MPAs and malafidely cause political damage and deprive the constituents of this area from electing the local representatives of their own choice. The notification of the Preliminary Delimitation itself **exhibits substantial difference / variation in the population**. Whereas, the marked **MAP shows odd shaped wards with substantial variation in sizes**.
- (i) That, the impugned acts / delimitation / notifications are illegal, perverse and tantamount to abuse of law authority as well as the **infringement of constitutional and fundamental rights of the petitioner** ensured under the Constitution of Pakistan. Hence, are void, unfair, unjust, unwarranted,

arbitrary, malafide, illegal, unconstitutional and ineffective qua the rights of the petitioner.

- (j) That the impugned delimitation shows that the same have been finalized and published by the Delimitation Committee **on political pressure, and in just mechanical obedience to the illegal dictates of the political bosses, without application of their independent mind** and without even realizing that the said delimitation is not only illegal but also against the public interest. Hence, they failed to discharge their duties as per exigencies of their statutory responsibilities and acted in excess of their lawful authority and in violation of law and the constitutional mandate. Therefore, the conduct of the respondents are violative of the dictates of the Hon'ble Supreme Court laid down in Zahid Akhtar's case reported as (PLD 1995 SC 530) titled: "Zahid Akhtar - Vs. - Government of Punjab and 2 others", as well as the case reported as (2008 SCMR 105) titled: "Iqbal Hussain - Vs. - Province of Sindh and others." and needs to be judicially reviewed by this Hon'ble Court, as they have acted in mechanical obedience to the illegal, unwarranted and whimsical directions of their political bosses.
- (k) That in order to ensure fair, free and transparent elections as well as to guard against the corrupt and illegal practices, it is the duty of the the Election Commission of Pakistan to ensure that the impugned delimitation is carried out strictly in accordance with the **mandatory Principles** of Delimitation provided under the provisions of **section 20** of the **Election Act, 2017** read with the **Rules 8 and 10** of the **Election Rules**.
- (l) That the impugned delimitation has been **conducted in oblivion of the Law and Rules, which smacks malafide on the part of the respondent Delimitation Committee and also clearly reflects ulterior considerations and extraneous reasons as well as connivance and collusion with the petitioner's political opponents and the predetermination to politically victimize the petitioners and other prospective candidates**. Hence, the impugned acts / decisions / delimitation are clear disregard of the law laid down in **PLD 1969 SC 14**, and **2011 SCMR 11**, wherein, it has been held that: "*Manner of exercising of power in violation of law is also termed as malafide.*". Hence the impugned acts / delimitation are liable to be set aside on this ground also.

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- (m) That the impugned acts and delimitation are also **flagrant violation of the well-entrenched principle of administration of justice** that provides that **if the law requires a thing to be done in a particular manner**, it must be done in that manner only and not otherwise. *[Reliance is placed on 2008 SCMR 1148, 2005 SCMR 177, 2010 SCMR 421, PLD 2010 SC 759, 2010 SCMR 1437, PLD 2011 Multan 44.]*
- (n) That it would not be out of place to mention here that it is well established principle that the Competent Authorities have **no unbridled powers in exercise of their discretion**, rather the Administrative discretion has to be structured, reasoned, rational, logical and objective, so much so, the exercise of discretion is bound by the rules of reasons, which must be guided by law and must not be exercised in an arbitrary or fanciful manner. *[Rel. 1997 SCMR 641, 2004 SCMR 1747, 2010 PLC (CS) 240, PLD 2010 Multan 546, 2011 PLC (CS) 455.]*
- (o) The respondent Delimitation Committee has also ignored the settled principle of law that the public powers must be exercised in the best possible interest and for the most possible furtherance of objectives for which the powers has been conferred. Such exercise of powers must not be whimsical or capricious, rather it must be reasonable and logical, thus the impugned actions / decisions of the Delimitation Committee are against the principal of objectivity and intention of legislation. *[Rel. 2011 PLC (CS) 37].*
- (p) That the impugned notice as well as the proceedings are also a **gross violation of specific provisions of Section 24-A of the General Clauses Act**, which manifestly impresses upon the Authorities/Public functionaries to decide the cases after application of mind on the touchstone of reasonableness, which otherwise is lacking in the instant case. However, the respondent Delimitation Committee, while acting as well as proposing the impugned delimitation in the Preliminary Report and List of Constituencies, have failed to act reasonably, fairly and justly as required under the provision of Section 24-A of General Clauses Act, 1897. *[Rel. 2010 SCMR 1778, 2010 SCMR 1495, 2010 SCMR 1475].*
- (q) That this Hon'ble Authority to make necessary amendment, alteration and modification in the preliminary list of constituencies, for the purposes of issuing / publishing the final Report and List of Constituencies.

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- (r) That the impugned acts, orders, and proceedings are also **violative of Article 4 which is a citadel of administrative and judicial governance in the country** and amounts to constitutional reminder especially conveyed to the Government and its functionaries to treat everyone in accordance with law. However, unfortunately, the **petitioner was treated differently instead of in accordance with law and rules, jeopardizing the lawful rights of the petitioner**. Hence, the petitioner's right to be dealt with in accordance with law has also been breached. *[Rel. 1998 SCMR 1863, 2009 PLC (CS) 966, 2010 PLC (CS) 783]*.
- (s) That, the impugned acts and orders / preliminary delimitation are illegal, perverse and tantamount to abuse of law, authority as well as the **infringement of valuable rights of the petitioner**. Therefore, the same are void, unfair, unjust, unwarranted, arbitrary, malafide, illegal, unconstitutional and ineffective qua the rights of the petitioners.
- (t) That the valuable rights have already been created in favour of the petitioner, who cannot be deprived of his valuable rights, without due course of law.
7. That the impugned delimitation and the Preliminary List are not sustainable, hence, need to be judicially reviewed by this Hon'ble Authority.
8. That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the proposal / suggestions of the petitioner. **Hence, this petition / representation.**
9. That the Petitioner is personally aggrieved in this matter, besides however, a large number of other persons / voters / constituents / prospective candidates are also interested in the subject matter of this petition. Therefore, this matter also involves the public interest.
10. That grave miscarriage of justice has been done to the petitioner, and if the relief sought for in the titled representation / petition is not granted the petitioner shall also suffer irreparable loss.

11. That the petitioner has no other alternate remedy available for redressal of his grievances, therefore, he is left with no other alternate, efficacious and expeditious remedy except to invoke the jurisdiction of this honourable Authority.

PRAYER:

In view of the submissions made above it is respectfully prayed that the titled petition may graciously be accepted, and the **Impugned Preliminary Delimitation of the Constituencies of District Multan** [mainly *NA-154 Multan – I; NA-155 Multan – II; NA-156 Multan – III; NA-157 Multan – IV; and NA-158 Multan – V*], carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **may graciously be set aside / quashed.**

It is further prayed that **the Final Report and List of Constituencies** may please **be issued only after revising the Impugned Delimitation / Preliminary List of the newly delimited Constituencies of District Multan** only to the extent of *NA-154 Multan – I; NA-155 Multan – II; NA-156 Multan – III; NA-157 Multan – IV; and NA-158 Multan – V*, by **making / incorporating** necessary amendments, alterations, and modifications, **as proposed by the petitioners.**

Any other relief which the petitioner is found to be entitled in the circumstances of the case may please also be granted.

PETITIONER

THROUGH:

(MUBEEN UDDIN QAZI)

B.A (Pb), LL.B.Hons (HUI), LL.M (London)
Diploma in Immig. Law (iLex.UK)

Advocate Supreme Court of Pakistan

Former Registered Foreign Lawyer (Eng & Wales)

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Dated: 31.03.2018

CERTIFICATE:

1. Certified as per instructions that this is the first Representation on the subject noted above.

BOOKS:

1. The Constitution of Pakistan, 1973.
2. The Election Act 2017.
3. The Election Rules, 2017.

ADVOCATE

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