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**BEFORE THE ELECTION COMMISSION OF PAKISTAN
ISLAMABAD**

Representation No: _____ / 2018

MUHAMMAD RIAZ Son of Khushi Muhammad, Resident of Chak No. 12 / BC, Patwar Circle 12/C, Qanungoi Halqa Baghdad ul Jadid, Tehsil Bahawalpur Saddar, District Bahawalpur [*PP-249 Bahawalpur – V*].

PETITIONER

VERSUS

THE DELIMITATION COMMITTEE FOR PUNJAB, [District Bahawalpur]
Provincial Election Commission, Punjab, 10 - Court Street, Lahore.

RESPONDENT

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REPRESENTATION:

Under Section 21(3) of the Election Act 2017 read with Rule 12 of the Election Rules 2017, against the Impugned Delimitation of the Constituencies of District Bahawalpur [*mainly PP-249 Bahawalpur – V, PP-250, PP-251, PP-252, and PP-254*], carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections.

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RESPECTFULLY SHEWETH: -

1. That the addresses of the parties as given in the head note of the titled petition are correct for the purposes of their service, etc.
2. That the petitioner being resident and registered voter of **PP-249 Bahawalpur – V**, has a right to object to the delimitation of his constituency, for the purposes of the ensuing General Election in the District Bahawalpur, on general seats. *Copies of the CNIC and Voters Extract Certificate are ANNEXURES – A/1 and A/2 respectively.*
3. The respondent Delimitation Committee has unilaterally prepared the Preliminary Delimitation and List of Constituencies, therefore, it was full of errors and omissions. Moreover, the **mandatory provisions** of delimitation under **section 20 of the Election Act 2017 and Rule 10 of the Election Rules 2017** i.e., distribution of population in geographically compact areas, physical features,

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existing boundaries of administrative units, facilities of communication and public convenience and other cognate factors to ensure homogeneity in the creation of constituencies, **have been grossly violated**. Hence, the impugned preliminary delimitation is not sustainable. *Copies of the "Preliminary List" Published for delimiting the Constituencies of "Bahawalpur District"; and the Marked Map published by the ECP on the basis of delimitation carried out by the respondent Delimitation Committee are ANNEXURES – B and C respectively.*

4. The petitioner is **aggrieved** of the **Impugned Preliminary Delimitation** of the Constituencies of District Bahawalpur [*mainly PP-249 Bahawalpur – V*] carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections. Therefore, he **wishes setting aside of the impugned Preliminary Delimitation**; and issuance of the **Final Report and List of Constituencies, only after revising the Impugned Delimitation / Preliminary List of the newly delimited Constituency, by making / incorporating necessary amendments, alterations, and modifications, as proposed by the petitioners, as follows:**

PRELIMINARY LIST OF PP-249 BAHAWALPUR – V by the Delimitation Committee
<p>a. Yazman MC;</p> <p>b. <i>The following QHs of Yazman Tehsil:</i></p> <p style="padding-left: 40px;">(i). Yazman - I;</p> <p style="padding-left: 40px;">(ii). Yazman - II;</p> <p style="padding-left: 40px;">(iii). Ladamsir (Cholistan);</p> <p style="padding-left: 40px;">(iv). Kudwala;</p> <p style="padding-left: 40px;">(v). <i>The following PCs of Tailwala QH:</i></p> <p style="padding-left: 80px;">(i). Chak No. 059 / DB; and</p> <p style="padding-left: 80px;">(ii). Chak No. 065 / DB.</p> <p>c. <i>The following QH of Tehsil Saddar Bahawalpur:</i></p> <p style="padding-left: 40px;">(i). Baghdad ul Jadid; and</p> <p style="padding-left: 40px;">(ii). Hamatian.</p> <p style="text-align: center;"><i>Of Bahawalpur District.</i></p> <p style="text-align: center;">Total Population: 3,80,878.</p>
SUGGESTIONS / PROPOSAL
<p><i>That in order to rectify above mentioned illegalities and infringements of principles of delimitation, following suggestions are made:</i></p> <p><u>Area Proposed to be Excluded from PP-249 Bahawalpur – V:</u></p> <p style="padding-left: 40px;">1. By inclusion in PP-252 Bahawalpur – VIII.</p> <p style="padding-left: 80px;">(a). The Baghdad ul Jadid QH (Population 68,096)</p>

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Area Proposed to be Included in PP-249 Bahawalpur – V:

2. By exclusion from PP-250 Bahawalpur – VI.
 - (a). Jugaitpir QH of Tehsil Yazman
(Population 19,219)
 - (b). Tailwala QH of Tehsil Yazman excluding PCs:
 - (i). Chak No. 117 / DB;
(Population 14,927)

Area Proposed to be Excluded from PP-252 Bahawalpur – VIII:

1. By inclusion in PP-251 Bahawalpur – VII.
 - (a). Januwala PC of Mubarakpur QH of Tehsil Ahmad Pur East.
(Population 22,917)

Area Proposed to be Excluded from PP-251 Bahawalpur – VII:

1. By inclusion in PP-254 Bahawalpur – X.
 - (a). Dhoorkot PC of Kotla Musa QH of Tehsil Ahmad Pur East.
(Population 23,499)

WITH THE PROPOSED EXCLUSION & INCLUSION:

Total population of PP-249 Bahawalpur – V:
Reduced from 3,80,878 to 3,46,926.

Total population of PP-250 Bahawalpur – VI:
Reduced from 3,80,374 to 3,46,230.

Total population of PP-251 Bahawalpur – VII:
Reduced from 3,62,818 to 3,62,230.

Total population of 252 Bahawalpur – VIII:
Enhanced from 3,38,411 to 3,83,590.

Total population of 254 Bahawalpur – X:
Enhanced from 3,51,145 to 3,74,644.

JUSTIFICATION:

1. The Baghdad ul Jadid QH (Population 68,096) is the QH of Tehsil Bahawalpur Saddar, which falls in the area of PP-249 Bahawalpur – V, however, only this QH has been separated from its Administrative Unit of Tehsil Bahawalpur Saddar and wrongly and unwarrantedly included in PP-249 Bahawalpur – V, which is mainly comprised of the area of Tehsil Yazman (the 3rd largest Tehsil in Pakistan 18000 Sq.kms.). Whereas, rest of the area of Tehsil Bahawalpur Saddar falls in the area of PP-252 hence, no regard has been given to the Administrative Unit of Tehsil Bahawalpur Saddar. Therefore, this Baghdad ul Jadid QH is required to be excluded from PP-249 and to be included in PP-252 to ensure that the geographical boundary of the administrative unit of Tehsil Bahawalpur Saddar is kept intact.

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2. Even otherwise, Baghdad ul Jadid QH forms a compact block with PP-252 Bahawalpur – VIII and not with PP-249 Bahawalpur – V, and more suitable, keeping in view distribution of population in geographically compact areas, physical features, existing boundaries of administrative units, facilities of communication and public convenience.
 3. By wrongly and unwarrantedly including this QH in PP-249 Bahawalpur – V, this Constituency has become the largest constituency on the basis of population as well as area wise.
 4. Whereas, for ensuring geographical compactness, maintaining parity in the population of all the constituencies in the District, keeping intact the existing boundaries of administrative units, facilities of communication and public convenience amongst the Constituencies of PP-249, PP-250, PP-251, PP-252, and PP-254, following areas have been proposed to be excluded / included, as follows:

Area Proposed to be Included in PP-249 Bahawalpur – V:

Due to proposed exclusion of Baghdad ul Jadid QH (Population 68,096), from PP-249, the shortfall in the population of PP-249 is to be met by inclusion of the following areas in PP-249, after their exclusion from PP-250 Bahawalpur – VI:

(a). Jugaitpir QH of Tehsil Yazman

(Population 19,219)

as this QH is already the adjoining area of PP-249 but erroneously excluded from this constituency, despite the fact that this area is already a part of the area falling in the proposed PP-249 since 1970.

(b). Tailwala QH of Tehsil Yazman excluding PCs:

(i). Chak No. 117 / DB.

(Population 14,927)

as this QH is already the adjoining area of PP-249 but erroneously excluded from this constituency, despite the fact that this area is already a part of the area falling in the proposed PP-249 since 1970.

Area Proposed to be Excluded from PP-252 Bahawalpur – VIII:

Due to proposed inclusion of Baghdad ul Jadid QH (Population 68,096) in PP-252 after its exclusion from PP-249, the excess population of PP-252 is to be adjusted by exclusion of the following area from PP-252 and its inclusion in PP-251 Bahawalpur – VII:

(a). Januwala PC of Mubarakpur QH of Tehsil Ahmad Pur East.

(Population 22,917)

as Januwala PC is part of Tehsil Ahmad Pur East, however, only this single PC has been included in PP-252 which is comprised of the area of Tehsil Bahawalpur Saddar. Whereas, Januwala PC alongwith its full Mubarakpur QH has always been the part of one constituency i.e., the area falling in the proposed PP - 251.

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Area Proposed to be Excluded from PP-251 Bahawalpur – VII

Due to the proposed inclusion of Januwala PC of Mubarakpur QH of Tehsil Ahmad Pur East (Population 22,917) in PP-251 after its exclusion from PP-252, the excess population of PP-251 is to be adjusted by exclusion of the following area from PP-251 and its inclusion in PP-254 Bahawalpur – X.

(a). Dhoorkot PC of Kotla Musa QH of Tehsil Ahmad Pur East. (Population 23,499)


- 5. The proposal would also reduce the difference in population of all the constituencies of the district under the Preliminary List, bringing parity in population.*
- 6. The proposal is otherwise suitable, as all the areas proposed to be excluded / included would in fact restore their status that existed since long.*

Copy of the petitioner's Proposed Shaded Map; the Petitioner's Proposed List of Constituencies; and the Relevant Census Report, are ANNEXURES – D, E and F respectively.

- 5.** That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the **proposal / suggestions** of the petitioner. **Hence, this Representation.**
- 6.** The **Impugned Preliminary Delimitation**, carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **is liable to be set aside**; and the **Final Report and List of Constituencies** is required to **be issued only after revising the Impugned Delimitation / Preliminary List of the newly delimited Constituency**, by **making / incorporating necessary amendments, alterations, and modifications, as proposed by the petitioners**, inter-alia on the following:

GROUND

- (a)** The **Impugned Preliminary Delimitation**, carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **is unsustainable**, for being **carried out in violation** of the **object and spirit** as well as the **mandatory requirements and principles** of delimitation laid down under the **Law and the Rules**. Hence, liable to be set aside.

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- (b) That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the **proposal / suggestions** of the petitioner.
- (c) The impugned delimitation has been carried out, **without giving due regard to the foremost principles of delimitation**. Moreover, the **mandatory provisions** of delimitation under **section 20 of the Election Act 2017 and Rule 10 of the Election Rules 2017** i.e., distribution of population in geographically compact areas, physical features, existing boundaries of administrative units, facilities of communication and public convenience and other cognate factors to ensure homogeneity in the creation of constituencies, **have been grossly violated**. Therefore, the impugned preliminary delimitation is **full of errors and omissions**, hence, not sustainable.
- (d) As required under **Rule 10(5)** of the Election Rules, 2017, the delimitation was required to start from the Northern end of the district and then proceed **clock-wise in zig-zag manner**, however, the Preliminary Report and Marked Map prepared by the Delimitation Committee reflects that the said provision has been grossly violated.
- (e) That **neither any representations were invited or considered nor any inquiry was conducted or any evidence recorded before preparing and publishing the preliminary report and list of constituencies**, as **mandatorily required** under **Section 21 (1)** of the Election Act 2017, which has resulted in a preliminary delimitation totally **alien to the ground realities**.
- (f) The **failure** of the Delimitation Committee **to exercise the power and authority vested** in them under the Law and the Rules, has rendered the whole exercise of impugned delimitation / Preliminary Report and List of Constituency etc., as **null and void**.
- (g) That in order to **disenfranchise the petitioner and oust him from the electoral process**, the impugned delimitation has been conducted illegally and malafidely to **deliberately delimit / bifurcate the constituency in order to dilute his majority and ousting him from the electoral process**, which amounts to **pre-poll rigging**. Hence, the petitioner has

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been discriminated which is not only illegal and unconstitutional but also violative of the principles laid down by the hierarchy of the judgments of the superior courts of Pakistan.

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- (h) The impugned delimitation is **politically motivated** to give undue advantage to the local MNAs and MPAs and malafidely cause political damage and deprive the constituents of this area from electing the local representatives of their own choice. The notification of the Preliminary Delimitation itself **exhibits substantial difference / variation in the population**. Whereas, the marked MAP shows **odd shaped wards with substantial variation in sizes**.
- (i) That, the impugned acts / delimitation / notifications are illegal, perverse and tantamount to abuse of law authority as well as the **infringement of constitutional and fundamental rights of the petitioner** ensured under the Constitution of Pakistan. Hence, are void, unfair, unjust, unwarranted, arbitrary, malafide, illegal, unconstitutional and ineffective qua the rights of the petitioner.
- (j) That the impugned delimitation shows that the same have been finalized and published by the Delimitation Committee **on political pressure, and in just mechanical obedience to the illegal dictates of the political bosses, without application of their independent mind** and without even realizing that the said delimitation is not only illegal but also against the public interest. Hence, they failed to discharge their duties as per exigencies of their statutory responsibilities and acted in excess of their lawful authority and in violation of law and the constitutional mandate. Therefore, the conduct of the respondents are violative of the dictates of the Hon'ble Supreme Court laid down in Zahid Akhtar's case reported as (PLD 1995 SC 530) titled: "Zahid Akhtar - Vs. - Government of Punjab and 2 others", as well as the case reported as (2008 SCMR 105) titled: "Iqbal Hussain - Vs. - Province of Sindh and others." and needs to be judicially reviewed by this Hon'ble Court, as they have acted in mechanical obedience to the illegal, unwarranted and whimsical directions of their political bosses.
- (k) That in order to ensure fair, free and transparent elections as well as to guard against the corrupt and illegal practices, it is the duty of the the Election Commission of Pakistan to ensure that the impugned


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delimitation is carried out strictly in accordance with the **mandatory Principles** of Delimitation provided under the provisions of **section 20** of the **Election Act, 2017** read with the **Rules 8 and 10** of the **Election Rules**.

- (l) That the impugned delimitation has been **conducted in oblivion of the Law and Rules, which smacks malafide on the part of the respondent Delimitation Committee and also clearly reflects ulterior considerations and extraneous reasons as well as connivance and collusion with the petitioner's political opponents and the predetermination to politically victimize the petitioners and other prospective candidates**. Hence, the impugned acts / decisions / delimitation are clear disregard of the law laid down in **PLD 1969 SC 14**, and **2011 SCMR 11**, wherein, it has been held that: "*Manner of exercising of power in violation of law is also termed as malafide.*". Hence the impugned acts / delimitation are liable to be set aside on this ground also.
- (m) That the impugned acts and delimitation are also **flagrant violation of the well-entrenched principle of administration of justice** that provides that **if the law requires a thing to be done in a particular manner**, it must be done in that manner only and not otherwise. *[Reliance is placed on 2008 SCMR 1148, 2005 SCMR 177, 2010 SCMR 421, PLD 2010 SC 759, 2010 SCMR 1437, PLD 2011 Lahore 44.]*
- (n) That it would not be out of place to mention here that it is well established principle that the Competent Authorities have **no unbridled powers in exercise of their discretion**, rather the Administrative discretion has to be structured, reasoned, rational, logical and objective, so much so, the exercise of discretion is bound by the rules of reasons, which must be guided by law and must not be exercised in an arbitrary or fanciful manner. *[Rel. 1997 SCMR 641, 2004 SCMR 1747, 2010 PLC (CS) 240, PLD 2010 Lahore 546, 2011 PLC (CS) 455.]*
- (o) The respondent Delimitation Committee has also ignored the settled principle of law that the public powers must be exercised in the best possible interest and for the most possible furtherance of objectives for which the powers has been conferred. Such exercise of powers must not be whimsical or capricious, rather it must be reasonable and logical, thus the impugned actions / decisions of the Delimitation Committee are against

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the principal of objectivity and intention of legislation. *[Rel. 2011 PLC (CS) 37]*.



- (p) That the impugned notice as well as the proceedings are also a **gross violation of specific provisions of Section 24-A of the General Clauses Act**, which manifestly impresses upon the Authorities/Public functionaries to decide the cases after application of mind on the touchstone of reasonableness, which otherwise is lacking in the instant case. However, the respondent Delimitation Committee, while acting as well as proposing the impugned delimitation in the Preliminary Report and List of Constituencies, have failed to act reasonably, fairly and justly as required under the provision of Section 24-A of General Clauses Act, 1897. *[Rel. 2010 SCMR 1778, 2010 SCMR 1495, 2010 SCMR 1475]*.
- (q) That this Hon'ble Authority to make necessary amendment, alteration and modification in the preliminary list of constituencies, for the purposes of issuing / publishing the final Report and List of Constituencies.
- (r) That the impugned acts, orders, and proceedings are also **violative of Article 4 which is a citadel of administrative and judicial governance in the country** and amounts to constitutional reminder especially conveyed to the Government and its functionaries to treat everyone in accordance with law. However, unfortunately, the **petitioner was treated differently instead of in accordance with law and rules, jeopardizing the lawful rights of the petitioner**. Hence, the petitioner's right to be dealt with in accordance with law has also been breached. *[Rel. 1998 SCMR 1863, 2009 PLC (CS) 966, 2010 PLC (CS) 783]*.
- (s) That, the impugned acts and orders / preliminary delimitation are illegal, perverse and tantamount to abuse of law, authority as well as the **infringement of valuable rights of the petitioner**. Therefore, the same are void, unfair, unjust, unwarranted, arbitrary, malafide, illegal, unconstitutional and ineffective qua the rights of the petitioners.
- (t) That the valuable rights have already been created in favour of the petitioner, who cannot be deprived of his valuable rights, without due course of law.

7. That the impugned delimitation and the Preliminary List are not sustainable, hence, need to be judicially reviewed by this Hon'ble Authority.
8. That in order to make the impugned delimitation consistent with the law, and the rules, it would be appropriate to revise the impugned delimitation as per the proposal / suggestions of the petitioner. **Hence, this petition / representation.**
9. That the Petitioner is personally aggrieved in this matter, besides however, a large number of other persons / voters / constituents / prospective candidates are also interested in the subject matter of this writ petition. Therefore, this matter also involves the public interest.
10. That grave miscarriage of justice has been done to the petitioner, and if the relief sought for in the titled representation / petition is not granted the petitioner shall also suffer irreparable loss.
11. That the petitioner has no other alternate remedy available for redressal of his grievances, therefore, he is left with no other alternate, efficacious and expeditious remedy except to invoke the jurisdiction of this honourable Authority.

PRAYER:

In view of the submissions made above it is respectfully prayed that the titled petition may graciously be accepted, and the **Impugned Preliminary Delimitation of the Constituencies of District Bahawalpur** [mainly **PP-249 Bahawalpur – V; PP-250 Bahawalpur – VI; PP-251 Bahawalpur – VII; PP-252 Bahawalpur – VIII; and PP-254 Bahawalpur – X**], carried out by the Respondent Committee and proposed in their Preliminary Report and List of Constituencies, published by the ECP for inviting Objections, **may graciously be set aside / quashed.**

It is further prayed that **the Final Report and List of Constituencies** may please **be issued only after revising the Impugned Delimitation / Preliminary List of the newly delimited Constituency of PP-249 Bahawalpur – V, District Bahawalpur, by making / incorporating necessary amendments, alterations, and modifications, as proposed by the petitioners** [the *Baghdad ul Jadid QH* (Population 68,096) be excluded from **PP-249 Bahawalpur – V** for including in **PP-252 Bahawalpur – VIII**; the *Jugaitpir QH* of Tehsil Yazman (Population 19,219) and *Tailwala QH* of Tehsil Yazman excluding PC: Chak No. 117 / DB (Population 14,927) be included in **PP- 249 Bahawalpur – V**, by exclusion from **PP-250 Bahawalpur – VI**; the *PC Januwala* of *QH Mubarik Pur* (Population 22, 917), Tehsil *Ahmad Pur* be included in **PP-251 Bahawalpur – VII** after excluding from

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PP-252 Bahawalpur – VIII; and the Dhoor Kot PC of Kotla Musa Khan QH (Population 23,499) of Tehsil Ahmad Pur East be excluded from PP-251 Bahawalpur – VII for including the same in PP-254 Bahawalpur – X].

Any other relief which the petitioner is found to be entitled in the circumstances of the case may please also be granted.

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PETITIONER

THROUGH:

(MUBEEN UDDIN QAZI)

B.A (Pb), LL.B.Hons (IIUI), LL.M (London)
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Dated: 31.03.2018

CERTIFICATE:

1. Certified as per instructions that this is the first Representation on the subject noted above.

ADVOCATE

BOOKS:

1. The Constitution of Pakistan, 1973.
2. The Election Act 2017.
3. The Election Rules, 2017.